

## Message Text

CONFIDENTIAL

PAGE 01 NATO 02782 01 OF 02 172005Z

70/11

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

SS-15 NSC-05 OIC-02 /063 W

----- 081924

R 161840Z MAY 75

FM USMISSION NATO

TO SECSTATE WASHDC 1884

SECDEF WASHDC

INFO USCINCEUR

USNMR SHAPE

USLOSACLANT

CINCLANT

AMEMBASSY ANKARA

C O N F I D E N T I A L SECTION 1 OF 2 NATO 02782

C O R R E C T E D C O P Y FOR SECTION INFORMATION

E.O. 11652: GDS

TAGS: MPOL NATO

SUBJECT: MINISTERIAL GUIDANCE AND DRAFT DPC MINISTERIAL COMMUNIQUE:  
DRC MEETING MAY 16

REF: A. USNATO 2634 (NOTAL)

B. USNATO 2323 (NOTAL)

C. USNATO 2750

D. USNATO 2759 (NOTAL)

E. USNATO 2578 (NOTAL)

F. USNATO 2663 (NOTAL)

G. STATE 113007 (NOTAL)

SUMMARY: DURING MAY 16 INFORMAL MEETING, DRC: FINALIZED

ALTERNATIVE VERSIONS OF WARNING OF WAR PARAS FOR MINISTERIAL  
GUIDANCE; REACHED COMPROMISE AGREEMENT ON TURKISH REQUEST TO  
LIMIT FORCES CONSIDERED BY NATO MILITARY AUTHORITIES (NMAS)  
IN DEFENSE PLANNING; DISCUSSED GENERAL TONE, LENGTH AND CONTENT OF  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 02782 01 OF 02 172005Z

DRAFT DPC MINISTERIAL COMMUNIQUE; AND PROGRESSED TOWARD AGREEMENT

ON LENGTH,SCOPE AND CONTENT OF UNCLASSIFIED VERSION OF  
MINISTERIAL GUIDANCE. DRC WILL RECONVENE FOR FURTHER DISCUSSION  
OF DRAFT COMMUNIQUE AND UNCLASSIFIED MINISTERIAL GUIDANCE  
DRAFT MAY 21. END SUMMARY

1. WARNING OWAR. CHAIRMAN PROPOSED THAT DRC RATIFY TWO  
VERSIONS OF PARAS 22-23 FOR MINISTERIAL CONSIDERATION: DRC-  
PROPOSED TEXT (REF B) AND US TEXT (REF A) AMENDED TO INCLUDE  
CHANGES WHICH US IS WILLING TO ACCEPT. US REP (DR LEGERE)  
REITERATED AMBASSADOR BURCES POSITION FROM MAY 15 DPC ON  
UNWILLINGNESS TO ALTER BALANCE OF US TEXT, THER THAN POSSIBLY  
TO ACCEPT FIRST FRGP PROPOSED AMENDMENT TO IT (REF D PARA 5).  
CANADA REP (SHEFFIELD) SUPPORTED US TEXT, PREFERRING INCLUSION  
OF FIRST FRG AMENDMENT. FRG REP (CAPT WELZ)  
ASKED US REP TO RECONSIDER INCLUSION OF LANGUAGE ON SURPRISE  
ATTACK. US REP AGAIN STATED THAT THIS PROPOSAL WOULD OVER-  
BALANCE US DRAFT TOWARD SHORT WARNING VIEW, AND EXPRESSED PREFERENCE  
FOR LIVELY MINISTERIAL DISCUSSION OF ISSUE, RATHER THAN MUFFLING  
HONEST DIFFERENCE OF JUDGEMENT. CHAIRMAN CLOSED DISCUSSION BY  
NOTING THAT TWO COMPLETE VERSIONS OF PARAS 22-23 WOULD APPEAR  
IN FINAL DOCUMENT FOR MINISTERS, BOTH IN BRACKETS, WITHOUT  
ATTRIBUTION. FOLLOWING MEETING, US REP FINALIZED US LANGUAGE AS  
STATED REF A, WITH INCLUSION OF FOLLOWING FRG PROPOSED SENTENCE  
AFTER PRESENT SENTENCE ENDING " ACCOMPLISH.": "HOWEVER, IT  
MUST BE CONSIDERED THAT THE BUILDUP FOR STARTING MAJOR OFFENSIVE  
OPERATIONS CAN BE ACCOMPLISHED WITHIN A RELATIVELY SHORT PERIOD  
OF TIME." MISSION COMMENT: IN MISSION VIEW, THIS ADDITION  
IMPARTS ACCEPTABLE BALANCE TO WARNING OR WAR SECTION AS A  
WHOLE,AND ENSURES CANADIAN AND POSSIBLY UK AND FRG SUPPORT  
FOR US DRAFT. END COMMENT

2. TRKISH REVISION. CITING STRICT INSTRUCTIOS FROM ANKARA,  
TURKISH REP (TOPUR) REPEATED AMB ERALPS (TRUKEY) REQUEST TO  
DEFENSE PLANNING COMMITTEE (REF C) THAT LAST CLAUSE IN PARA  
62 OF MINISTERIAL GUIDANCE (REF B) BE CHANGED TO READ, " WHETHER  
FORMALLY ASSIGNED OR EARMARKED OR OTHER FORCES (1)." US REP  
ASKED WHY; TURKISH REP RESPONDED THAT ANKARA WANTED NATO DEFENSE  
PLANNING TO ACCORD WITH ESTABLISHED MC 57/3 PROCEDURES. US REP  
SAID NATO MILITARY AUTHORITIES (NMAS) FORCE PLANNIGN SHOULD TAKE  
INTO ACCOUNT ALL FORCES WHICH MIGHT REASONABLY BE EXPECTED TO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 02782 01 OF 02 172005Z

TO PARTICIPATE IN NATOS DEFENSE AND ASKED TURKISH REP IF  
HIS PROPOSAL WOLD ALLOW THIS. TURKISH REP SAID ANKARA DOES NOT  
WNAT NMAS TAKING INTO ACCOUNT ALL FORCES A COUNTRY HAS, BUT  
ONLY THOSE REPORTED IN ACCORDANCE WITH MC 57/3. CHAIRMAN  
HUMPHREYS ASKED "PRACTICAL QUESTION" OF HOW HMAS COULD CONSIDER  
FORCES WHICH ALLIES DO NOT REPORT; UK REP SUGGESTED NMAS  
REFER TO DOCUMENTS SUCH AS THOSE PUBLISHED Y THE INTERNATIONAL  
INSTITUTE FOR STRATEGIC STUDIES. UK REP SAID LONDON HAS

LEGITIMATE REASONS FOR NOT REPORTING ALL FORCES TO NATO AND THAT HE SUSPECTED THIS APPLIES TO OTHER ALLIES AS WELL. HE SAID NMAS SHOULD TAKE SUCH UNREPORTED FORCES INTO ACCOUNT. FOLLOWING LENGTHY DISCUSSION DURING WHICH TURKISH REP CLAIMED ALMOST TOTAL LACK OF NEGOTIATING FLEXIBILITY, DRC AGREED TO DELETE CLAUSE IN GUIDANCE PARA 62 WHICH READS, "WHETHER FORMALLY ASSIGNED OR EARMARKED (1) OR NOT" AND ADD CLAUSE WHICH TELLS NMAS TO GIVE DUE REGARD TO CURRENT VERSION OF MC 57/3.

3. DRAFT MINISTERIAL COMMUNIQUE (REF E, ANNEX II). CHAIRMAN INTRODUCED SUBJECT AND ASKED DRC TO COMMENT GENERALLY, BUT AVOID ATTEMPTS AT DETAILED DRAFTING. ALL REPS EXPRESSED GENERAL SATISFACTION WITH LENGTH AND TONE OF DRAFT. DRC COMMENTS FOR FURTHER IS DRAFTING WERE AS FOLLOWS:

A. PARA 1: DENMARK REP QUESTIONED NEED FOR MENTION OF FLEXIBILITY. US REP ASKED FOR EXPANDED (SENTENCE LENGTH) TREATMENT OF BOTH RATIONALIZATION AND STANDARDIZATION.

B. PARA 2: DENMARK REP DESIRED SHORTENED TREATMENT OF SOUTHERN REGION, IN PARTICULAR DELETION OF REFERENCE TO "ADJOINING REGIONS". ITALY REP (MACCHIAVELLI) REMARKED THAT IT WOULD BE A PITY TO IGNORE POLITICAL SITUATION IN ADJOINING REGIONS. TURKEY REP ASKED FOR DELETION OF PHRASE "RECENT POLITICAL", BECAUSE OF POSSIBLE PUBLIC MISUNDERSTANDING. CHAIRMAN SUPPORTED LENGTH OF COVERAGE OF SOUTHERN REGION, CITING PREVIOUS COMMUNIQUE. CANADA REP NOTED THAT MINISTERS WILL HAVE FRESH REPORT (DPC/D(75)8) ON SOUTHERN REGION TO CONSIDER, AND THAT PRESENT COMMUNIQUE WILL NEED FRESH LANGUAGE WITH APPROPRIATE LENGTH. US REP AGREED. CHAIRMAN NOTED THAT FINAL DRAFTING AWAITS MINISTERIAL DISCUSSION OF SOUTHERN REGION.

C. PARA 3: NETHERLANDS REP (CARSTEN) NOTED NETHERLANDS POSITION TOWARD AWACS ISSUE GENERALLY. UK REP (MACDONALD) STATED THAT SINCE SUBJECT WILL RETURN TO NAC FOLLOWING DPC  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 NATO 02782 01 OF 02 172005Z

MINISTERIAL, DPC COMMUNIQUE LANGUAGE SHOULD READ THAT MINISTERS "AGREED TO SUPPORT A JOINT STUDY", RATHER THAN "AGREED TO COMMISSION A JOINT STUDY." US REP NOTED THAT PRESENT AWACS SENTENCE IS VERY BLAND AND WILL CERTAINLY BE INADEQUATE IF DPC MINISTERS APPROVE AWACS PAPER.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 02782 02 OF 02 170333Z

50

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

SS-15 NSC-05 OIC-02 /063 W

----- 069397

R 161840Z MAY 75

FM USMISSION NATO

TO SECSTATE WASHDC 1885

SECDEF WASHDC

INFO USCINCEUR

USNMR SHAPE

USLOSACLANT

CINCLANT

AMEMBASSY ANKARA

C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2782

D. PARA 4: DRC DEFERRED DETAILED DISCUSSION UNTIL OUTCOME  
OF UNCLASSIFIED VERSION OF MINISTERIAL GUIDANCE IS MORE CLEAR.

4. UNCLASSIFIED VERSION OF MINISTERIAL GUIDANCE (REFS E AND F).  
RESPONDING TO CHAIRMAN HUMPHREYS REQUEST FOR GENERAL COMMENTS,  
UK (MACDONALD), CANADIAN (SHEFFIELD), FRG (CAPT WELZ) DANISH  
(ROSENTHAL) AND ITALIAN (ADMIRAL MACCHIAVELLI) REPS SAID  
THEIR AUTHORITIES WANTED THE UNCLASSIFIED DRAFT ESSENTIALLY  
REDUCED TO PARAGRAPHS ON THE LONG RANGE DEFENSE CONCEPT  
(REF E, PARAS 1-8). NORWEGINA REP (LEINE) DISAGREED. HE SAID  
THAT OSLO FOUND IS DRAFT " EXCELLENT," THAT HE HAD ALREADY DRAWN  
FROM DRAFT TO BIREF VISITING NORWEGINA JOURNALISTS,AND THAT  
NORWAY WOULD CONTINUE TO DRAW UNCLASSIFIED MATERIAL FROM  
MINISTERIAL GUIDANCE DOCUMENT WHEN NECESSARY TO PROMOTE PUBLIC  
SUPPORT FOR NATO. CHAIRMAN HUMPHREYS SAID HE BELIEVED ANYTHING  
LESS THAN CURRENT UNCLASSIFIED DRAFT WOULD NOT REPEAT NOT GIVE  
BALANCED PERSPECTIVE ON MINISTERIAL GUIDANCE. AFTER SUGGESTING  
THAT NATIONS COULD DETERMINE FOR THEMSELVES WHETHER TO PUBLICIZE  
UNCLASSIFIED PORTIONS OF GUIDANCE DOCUMENT ( HE ESTIMATED  
A FIFTY PER CENT PROBABILITY THAT THE CLASSIFIED VERSION WOULD BE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 02782 02 OF 02 170333Z

LEAKED ANYWAY), HAUMPHREYS SAID HE COULD NOT REPEAT NOT  
RECOMMEND TO SYG LUNS THAT DEFENSE MINISTERS RELEASE AN  
UNCLASSIFIED VERSION SUBSTANTIALLY SHORTER THAN THE EXISTING  
DRAFT.

5. FOLLOWING LENGTHY DISCUSSION, UK REP SUGGESTED COMPROMISE WHICH RETAINED ALL OF DRAFT SECTIONS ON LONG RANGE DEFENSE CONCEPT, AND MOST OF DRAFT SECTIONS ON NEED FOR DEFENSE, AND NATO STRATEGY; WHICH RETAINED SUBSTANTIALLY REDUCED SECTION ON PURPOSES OF NATO FORCES; AND WHICH SUMMARIZED DRAFT SECTIONS ON ALLIANCE COOPERATION IN A SINGLE PARAGRAPH. DRC ACCEPTED THIS COMPROMISE AS A BASIS FOR FURTHER DISCUSSION, AND CHAIRMAN HUMPHREYS ASKED REPS FOR SPECIFIC ADDITIONAL COMMENTS THAT WOULD HELP INTERNATIONAL STAFF ( IS ) PRODUCE A NEW DRAFT. HIGHLIGHTS OF THESE COMMENTS FOLLOW:

A. DANISH, FRG AND CANADIAN REPS ASKED IS TO SHORTEN PARA 7 ON LONG RANGE DEFENSE CONCEPT (REF E). US REP (DR LEGERE ) CAUTIONED AGAINST DELETING ANY SUBSTANTIVE ELEMENT.

B. NETHERLANDS REP SAID UNCLASSIFIED DRAFT CONTAINED EXCESSIVE "STRONG TALK ABOUT SINISTER THINKING OF EAST" AND MADE SEVERAL SUGGESTIONS FOR TONING DOWN DRAFT LANGUAGE ON WARSAW PACT CAPABILITIES AND INTENTIONS. TURKISH REP (TOPUR) DISAGREED; US REP CAUTIONED AGAINST MAKING DRAFT " TOO TIMOROUS".

C. FRG REP SAID BONN WANTED DELETION OF SENTENCES READING, " IN AN ERA OF BROAD STRATEGIC NUCLEAR PARITY DETERRENCE TO ALL FORMS OF AGGRESSION CANNOT CREDIBLY BE BASED UPON STRATEGIC NUCLEAR FORCES ALONE; IT MUST BE PROVIDED BY THE OVERALL CAPABILITIES OF NATO FORCES. THE ALLIANCE DOES NOT NEED OR INTEND TO MATCH WARSAW PACT FORCE CAPABILITIES IN EVERY RESPECT, BUT IT MUST BE ABLE TO RESPOND IN AN APPROPRIATE MANNER TO AGGRESSION OF ANY KIND." US REP OBJECTED, ASKING FRG REP WHY BONN FOUND SENTENCES OBJECTIONABLE. FRG REP SAID HE DIDNT KNOW, BUT WOULD QUERY BONN.

D. NETHERLAND REP REQUESTED DELETION OF SUBPARAS 15A, 15B AND 15 C ON PURPOSE OF NATO FORCES.

E. ITALIAN REP SAID PARA 16 ON RESOURCES WAS " TOTALLY UNACCEPTABLE" TO ROME; UK REP SAID LONDON FOUND PARA 17 ON RESOURCES SIMILARLY OBJECTIONABLE.

F. ALL BUT US, NORWEGIAN AND BELGIAN (COL TAYMANS) REPS SUPPORTED SUBSTANTIAL REDUCTION TO OR DELETIONS OF PARAGRAPHS ON RATIONALIZATION, FLEXIBILITY, STANDARDIZATION, COOPERATIVE PRO-CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 02782 02 OF 02 170333Z

JECTS, TECHNOLOGY, LOGISTIC SUPPORT AND SUPPORT FROM CIVIL SECTOR.

6. IS WILL CIRCULATE NEW DRAFT MAY 20; DRC WILL CONSIDER SAME MAY 21. BRUCE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 16 MAY 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975NATO002782  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** RR  
**Errors:** N/A  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750541/aaaabkvm.tel  
**Line Count:** 271  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** A.USNATO 2634 (NOTAL), B.USNATO 2323 (NOTAL), C.USNATO 2750, D.USNATO 2759 (NOTAL), E.USNATO 2578 (NOTAL), F.USNATO 2663 (NOTAL)  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CunninFX  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 01 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <01 MAY 2003 by ShawDG>; APPROVED <25 SEP 2003 by CunninFX>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MINISTERIAL GUIDANCE AND DRAFT DPC MINISTERIAL COMMUNIQUE: DRC MEETING MAY 16  
**TAGS:** MPOL, NATO  
**To:** SECSTATE WASHDC WASHDC USCINCEUR USNMR SHAPE USLOSA CLANT CINCLANT ANKARA  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006